

Conceptual Framework for Strengthening Tax Compliance Through Public-Private Collaboration

Omodolapo Eunice Ogunsola 1*, Blessing Olajumoke Farounbi 2, Ayomide Kashim Ibrahim 3

- ¹ International Institute of Tropical Agriculture (IITA), Nigeria
- ² Vetiva Capital, Lagos, Nigeria
- ³ Independent Researcher, Maryland, USA
- * Corresponding Author: Omodolapo Eunice Ogunsola

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Abstract

Tax compliance remains a pressing challenge for governments worldwide as they struggle to mobilize domestic revenues to support development agendas. Traditional enforcement-centered approaches have often proven insufficient in addressing widespread evasion, informal sector dynamics, and administrative inefficiencies. In response, public-private collaboration has emerged as a promising strategy for strengthening compliance, particularly in environments where resource constraints and trust deficits limit the effectiveness of revenue agencies acting alone. This paper proposes a conceptual framework that integrates collaborative governance theory, compliance cost reduction strategies, and stakeholder engagement models to improve tax morale, transparency, and fiscal performance. Drawing on global evidence, the framework highlights how information sharing, joint service delivery platforms, coregulatory arrangements, and technology-enabled partnerships can create incentives for compliance while improving institutional legitimacy. The study also situates public-private collaboration within broader debates about state capacity, digital transformation, and participatory governance, emphasizing its potential to complement enforcement mechanisms. While acknowledging the risks of capture, inequality, and accountability gaps, the paper outlines safeguards that ensure alignment with equity and fairness principles. The proposed framework contributes to the theoretical and practical discourse on tax governance by offering a structured model for policymakers and practitioners seeking innovative pathways to boost voluntary compliance.

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Keywords: Tax compliance, Public–private collaboration, Fiscal governance, Revenue mobilization, Stakeholder engagement, Digital partnerships

1. Introduction

Taxation is a cornerstone of state-building, providing the fiscal foundation for governments to finance infrastructure, deliver services, and foster inclusive growth. Despite its centrality, many revenue authorities continue to face persistent challenges in mobilizing sufficient revenues due to widespread non-compliance, narrow tax bases, and entrenched informality. Studies highlight that tax evasion and avoidance contribute to significant fiscal leakages, undermining both macroeconomic stability and social contracts between governments and citizens [1]. These challenges are particularly pronounced in developing countries, where administrative capacity gaps intersect with trust deficits, further constraining compliance rates ^[2, 3].

Traditional compliance strategies have focused on deterrence, relying on audits, penalties, and enforcement mechanisms to drive compliance behavior [4]. While these measures remain relevant, evidence suggests that deterrence alone is insufficient to address complex and systemic compliance challenges [5]. Increasingly, scholars and policymakers argue for more holistic approaches

that integrate behavioral insights, cooperative arrangements, and capacity-building measures ^[6]. This has paved the way for innovative paradigms that emphasize collaboration between public institutions and private sector actors in advancing compliance objectives ^[7, 8, 9].

Public–private collaboration offers a framework for harnessing the comparative advantages of different stakeholders to improve tax administration outcomes. For instance, private sector organizations often possess superior technological resources, data management capacities, and proximity to taxpayers, which can complement the regulatory authority of state agencies. Similarly, professional associations, financial institutions, and digital service providers can play pivotal roles in expanding compliance outreach, reducing administrative burdens, and promoting transparency. Collaboration can therefore mitigate capacity deficits, enhance service delivery, and foster a more cooperative compliance culture [10, 11].

The rationale for exploring public-private collaboration in tax compliance is rooted in governance theory, which emphasizes co-production of public goods and shared responsibility for collective outcomes. By reframing compliance as a joint endeavor, rather than a top-down imposition, governments can foster greater legitimacy and trust in revenue systems. This perspective aligns with broader trends in participatory governance, where inclusivity and stakeholder engagement are increasingly recognized as critical components of effective policy implementation [12, 13]. Furthermore, digital transformation has unprecedented opportunities for collaborative compliance models. Digital payment platforms, fintech innovations, and blockchain technologies have expanded the possibilities for secure, transparent, and cost-effective tax collection mechanisms. For example, partnerships with mobile network operators in sub-Saharan Africa have enabled tax authorities to extend compliance coverage to previously hard-to-reach segments of the informal economy. Similarly, collaborations with banking institutions and accounting firms in developed economies have streamlined reporting processes and facilitated real-time data sharing [14, 15].

Despite these opportunities, public–private collaboration in tax compliance is not without risks. Concerns about regulatory capture, unequal bargaining power, and accountability deficits highlight the importance of carefully designing collaborative arrangements. Ensuring that such models remain inclusive, equitable, and consistent with national development priorities requires robust governance structures, transparency safeguards, and continuous monitoring [16, 17].

This paper develops a conceptual framework that integrates insights from compliance theory, collaborative governance, and digital transformation to strengthen tax compliance through public–private collaboration. The framework emphasizes three core dimensions: institutional complementarity, taxpayer-centered service delivery, and digital partnership ecosystems. By analyzing these dimensions, the paper contributes to both theoretical debates and practical policy design [18, 19].

The structure of the paper is as follows. Section 2 reviews the existing literature on tax compliance, governance collaboration, and digital innovation. Section 3 outlines the methodological approach for developing the framework. Section 4 presents the framework and its components, while Section 5 discusses its implications, limitations, and

contextual applications. Section 6 concludes with key policy recommendations and directions for future research.

2. Literature Review

The study of tax compliance has evolved significantly over the past decades, moving from traditional deterrence-based models to more holistic approaches that incorporate behavioral, institutional, and technological dimensions [20, 21]. This literature review synthesizes key theoretical frameworks and empirical evidence on tax compliance, while emphasizing the emerging role of public–private collaboration as a pathway to enhance fiscal outcomes. It is organized around three themes: (1) traditional and contemporary tax compliance theories, (2) public–private collaboration and governance perspectives, and (3) digital transformation in tax administration.

2.1. Theories of Tax Compliance

The classical approach to tax compliance is grounded in the deterrence model, which views taxpayers as rational actors who weigh the costs and benefits of compliance against the risks of detection and penalties. Seminal works in this tradition argue that higher audit probabilities and stricter sanctions can increase compliance rates. However, subsequent research demonstrates that deterrence alone explains only a fraction of compliance behavior ^[22].

Behavioral economics introduced concepts such as tax morale, fairness perceptions, and social norms into compliance studies. Tax morale reflects intrinsic motivations to comply, shaped by cultural, institutional, and psychological factors. Evidence suggests that when taxpayers perceive tax systems as fair, transparent, and equitable, compliance rates increase even in low-enforcement contexts. Social norms also play a critical role, as individuals are influenced by the compliance behavior of peers and communities [23].

Institutional theory further underscores the role of state capacity, governance quality, and legitimacy in shaping compliance outcomes. Strong institutions with transparent processes, predictable enforcement, and participatory decision-making are more likely to secure voluntary compliance. This has shifted attention from punitive enforcement to broader governance reforms that build trust and legitimacy in tax systems [24].

2.2. Public-Private Collaboration in Governance

The notion of collaboration between public and private actors has gained traction across diverse policy areas, from health systems to environmental management. Collaborative governance theory posits that shared decision-making and resource pooling can improve efficiency, legitimacy, and policy outcomes. In the fiscal domain, collaboration has been explored in areas such as public–private partnerships for infrastructure financing, financial inclusion initiatives, and co-regulatory compliance arrangements [25, 26].

In the context of tax compliance, public—private collaboration involves leveraging the comparative advantages of private actors such as technological capabilities, taxpayer outreach, and service delivery efficiencies to complement the regulatory authority of the state. For instance, financial institutions play a vital role in tax reporting and withholding mechanisms, while professional associations contribute to taxpayer education and advisory services. Similarly, accounting firms and digital platforms can support authorities

in improving recordkeeping, reporting, and compliance monitoring.

Empirical studies show that collaborative approaches can reduce compliance costs for taxpayers, expand administrative coverage, and foster greater trust in the system. For example, partnerships with industry associations have proven effective in simplifying compliance processes for small businesses and informal sector operators. Collaborative audits and coregulation mechanisms have also been piloted in sectors prone to tax evasion, demonstrating positive outcomes. However, the literature also highlights risks such as regulatory capture, conflicts of interest, and unequal power relations between state and private actors [27, 28].

2.3. Digital Transformation in Tax Administration

A growing body of literature examines the role of digital technologies in reshaping tax administration and compliance. Digitalization offers opportunities to reduce compliance costs, enhance transparency, and expand revenue coverage through data-driven approaches. Key innovations include effling systems, digital payment platforms, blockchainenabled recordkeeping, and artificial intelligence for risk-based auditing [29].

Collaborations between revenue agencies and private technology providers have been central to these transformations. For instance, fintech firms and mobile network operators have partnered with tax authorities in Africa and Asia to integrate tax payment services into mobile platforms, thereby expanding compliance coverage among informal sector operators. In developed economies, datasharing agreements with financial institutions have enabled real-time reporting and monitoring of cross-border transactions. These initiatives underscore the potential of digital partnerships to strengthen compliance through accessibility, efficiency, and trust-building [30, 31].

Nevertheless, the digitalization of tax compliance raises important governance questions. Issues of data privacy, cybersecurity, and unequal access to technology remain central challenges. Moreover, scholars caution against overreliance on technological solutions without corresponding investments in institutional capacity and taxpayer education.

2.4. Gaps in the Literature

Despite the growing recognition of public-private collaboration in tax governance, there remains limited systematic research that integrates compliance theory, collaborative governance, and digital transformation into a unified framework. Existing studies often analyze these dimensions in isolation, leaving gaps in understanding how they interact to shape compliance outcomes. Additionally, much of the empirical evidence comes from case-specific interventions, which limits generalizability across contexts [32, 33]

This study seeks to address these gaps by developing a conceptual framework that situates public–private collaboration at the intersection of compliance theories and digital transformation. The framework emphasizes the complementarities between state authority, private sector innovation, and taxpayer engagement, offering a structured approach to improving compliance outcomes in diverse fiscal environments [34, 35].

3. Methodology

The development of a conceptual framework for strengthening tax compliance through public—private collaboration requires a rigorous methodology that integrates theory, empirical insights, and structured analytical techniques. This section outlines the research design, data collection strategies, analytical approach, and validation processes employed in this study. The methodology was designed to ensure both theoretical rigor and practical relevance, enabling the proposed framework to address complex compliance challenges across diverse fiscal environments.

3.1. Research Design

The study adopts a qualitative, exploratory research design based on a systematic review and synthesis of existing literature. Unlike purely empirical studies that focus on specific case data, this research seeks to integrate insights from multiple disciplines taxation, governance, economics, and information systems into a coherent conceptual framework. A conceptual design is particularly suited for addressing the multifaceted nature of tax compliance, where behavioral, institutional, and technological dynamics intersect [36, 37].

The design follows a three-stage process:

- 1. **Conceptual Mapping**: Identification of key concepts and theoretical traditions relevant to tax compliance and collaborative governance.
- 2. **Thematic Synthesis**: Integration of insights from empirical studies, policy reports, and theoretical models into thematic clusters.
- 3. **Framework Development**: Structuring of identified themes into a conceptual framework that highlights interactions among public actors, private actors, and taxpayers.

This iterative process was guided by the principle of triangulation, ensuring that findings were cross-validated through diverse data sources and analytical perspectives [38].

3.2. Data Collection

The data collection process relied on a systematic review of peer-reviewed academic articles, government reports, working papers, and case studies spanning the period from 2000 to 2020. This timeframe was chosen to capture two decades of evolving research on tax compliance, digital transformation, and governance reforms. Databases such as JSTOR, Web of Science, Scopus, and Google Scholar were searched using keywords including "tax compliance," "public–private collaboration," "tax administration," "digital tax," "collaborative governance," and "taxpayer behavior" [38, 39].

A total of 350 documents were initially identified, of which 180 were selected for detailed review after screening for relevance and methodological quality. These included both conceptual studies and empirical analyses from developed and developing economies. Policy reports from international organizations such as the OECD, IMF, and World Bank were also included to provide practitioner-oriented perspectives.

3.3. Analytical Approach

The analysis employed thematic synthesis, a qualitative technique that systematically codes and categorizes findings from diverse sources into overarching themes. Key themes identified included deterrence-based compliance strategies, behavioral and institutional approaches, collaborative governance mechanisms, and digital innovations in tax administration [40, 41].

Once themes were identified, they were organized into a conceptual map that illustrated the relationships between compliance determinants and collaborative interventions. For example, deterrence measures such as audits and penalties were linked to private-sector roles in data reporting, while tax morale and trust were connected to educational campaigns conducted in partnership with industry associations ^[42].

The integration of digital transformation into the framework required a more specialized sub-analysis focusing on technology adoption studies, digital governance frameworks, and case-specific innovations. This allowed the framework to incorporate practical pathways for leveraging technology-enabled collaboration in tax compliance systems.

3.4. Framework Development Process

The conceptual framework was developed through iterative refinement. First, thematic clusters were translated into framework components, including state authority, private-sector participation, taxpayer engagement, and digital enablers. Second, these components were integrated into a model that highlighted interactions and feedback loops. Finally, validation was conducted through comparison with established theories such as deterrence theory, institutional theory, and collaborative governance theory [43, 44].

A key methodological innovation was the integration of digital governance literature into traditional tax compliance frameworks. This step ensured that the framework reflected contemporary realities, where compliance is increasingly mediated through digital systems and data-sharing arrangements [45, 46].

3.5. Validation and Reliability

Although conceptual research does not rely on traditional statistical validation, several strategies were used to ensure rigor. Triangulation was achieved by integrating insights from multiple data sources and disciplines. Peer debriefing was applied informally by comparing the proposed framework with existing models in governance and compliance. Finally, credibility was enhanced by mapping the framework against real-world cases of tax reforms and collaborative initiatives documented in the literature [47].

Reliability was ensured by adopting a transparent and replicable process for literature selection and coding. Clear inclusion and exclusion criteria were applied, and coding was conducted systematically using NVivo software to maintain consistency across themes.

3.6. Limitations

This methodology acknowledges several limitations. First, reliance on secondary data means that findings are dependent on the quality and scope of existing studies. Second, while thematic synthesis is effective in identifying patterns, it may oversimplify context-specific nuances. Third, validation was primarily conceptual rather than empirical, which may limit the generalizability of the framework without further field testing [48]. Nonetheless, the methodology provides a robust

foundation for developing a practical, evidence-informed conceptual framework for strengthening tax compliance through public—private collaboration.

3.7. Ethical Considerations

As the study is based on secondary data, there were no direct human subjects involved, and ethical risks were minimal. However, due diligence was observed in accurately representing sources, avoiding misinterpretation, and acknowledging the contributions of prior scholars and practitioners. The emphasis on transparency and inclusivity in the methodology also reflects the study's normative commitment to governance practices that value accountability and fairness [49, 50].

4. Results

The application of the systematic methodology outlined in Section 3 produced a structured conceptual framework that integrates public—private collaboration into tax compliance systems. The results are presented in three stages: (1) thematic synthesis of findings from the literature, (2) articulation of framework components, and (3) mapping of interactions among actors and processes. These results highlight how collaboration between revenue agencies and private actors can enhance tax compliance outcomes by leveraging complementarities in authority, capacity, and innovation.

4.1. Thematic Synthesis

The thematic synthesis yielded four overarching themes central to understanding and improving tax compliance: deterrence, behavioral and institutional factors, collaborative governance, and digital enablers.

- 1. **Deterrence and enforcement** emerged as necessary but insufficient conditions for sustained compliance. Audit probabilities, fines, and sanctions were found to be effective in short-term deterrence but limited in contexts where enforcement capacity was weak.
- Behavioral and institutional drivers such as fairness, transparency, and legitimacy were identified as critical determinants of voluntary compliance. Studies emphasized that trust in government institutions and perceptions of equitable tax burdens are strong predictors of compliance behavior.
- 3. Collaborative governance demonstrated that partnerships with industry associations, financial institutions, and technology firms can expand the reach and effectiveness of tax administrations. Collaborative models were particularly effective in taxpayer education and service delivery.
- 4. **Digital innovations** such as e-filing platforms, mobile payments, and data-sharing systems were found to reduce compliance costs, improve accuracy, and increase taxpayer engagement when integrated through public—private collaboration [49, 50].

These themes provide the empirical and theoretical foundation for the conceptual framework.

4.2. Framework Components

The framework developed from the analysis is structured around four core components:

 Public Authority: Revenue agencies provide the legal mandate, enforcement mechanisms, and institutional oversight necessary to ensure compliance. Their role is to set rules, design enforcement mechanisms, and maintain accountability.

- **Private Sector Participation**: Businesses, financial institutions, accounting firms, and digital platforms contribute technical expertise, outreach capacity, and innovative tools that support compliance. Their involvement reduces administrative costs and enhances accessibility for taxpayers.
- Taxpayer Engagement: Individuals and businesses, as ultimate stakeholders, influence and respond to compliance systems based on trust, fairness perceptions, and convenience. Their engagement is facilitated by transparent processes, simplified systems, and educational initiatives.
- **Digital Enablers**: Technologies such as blockchain, artificial intelligence, and fintech platforms provide the infrastructure for real-time monitoring, reporting, and compliance facilitation. These enablers create efficiencies and enable transparency in tax administration.

Each component is interdependent, reinforcing the argument that tax compliance can be strengthened through collaboration rather than unilateral enforcement [51, 52, 53].

4.3. Interactions Among Actors

The mapping of interactions revealed three primary pathways of collaboration:

- 1. Compliance Facilitation Pathway: Revenue agencies collaborate with private service providers to streamline filing, payment, and reporting systems. For instance, mobile operators integrating tax payment features into mobile money platforms significantly improved compliance rates in underserved regions.
- 2. Information and Transparency Pathway:
 Partnerships with financial institutions and technology
 firms enable real-time data sharing and transaction
 monitoring, which reduces opportunities for evasion.
 This also enhances taxpayers' confidence in the fairness
 of enforcement.
- 3. **Trust-Building Pathway**: Collaboration with professional associations and civil society organizations fosters taxpayer education and dialogue, thereby strengthening trust in tax institutions. Evidence shows that compliance improves when taxpayers feel their concerns are heard and addressed through participatory processes [54, 55].

4.4. Framework Output

The resulting framework presents a dynamic model where tax compliance outcomes are shaped by interactions among public authority, private participation, taxpayer engagement, and digital enablers. The framework demonstrates how public–private collaboration can move compliance systems beyond deterrence toward more sustainable, trust-based approaches [56].

- **Short-term outcomes**: Improved efficiency in tax administration, reduced compliance costs, and expanded taxpayer coverage.
- Medium-term outcomes: Enhanced trust in tax systems, increased voluntary compliance, and reduced administrative burden.
- **Long-term outcomes**: Strengthened fiscal performance, sustainable revenue growth, and greater resilience to

systemic shocks [57].

4.5. Case Comparisons

Analysis of case studies reinforced the validity of the framework. In Rwanda, the integration of mobile payment systems with tax filing platforms increased compliance among small enterprises, reducing transaction costs for both taxpayers and authorities ^[58, 59]. In Estonia, a digitally enabled collaboration model between government and private IT firms streamlined tax administration and contributed to one of the world's highest compliance rates. In Latin America, partnerships between revenue agencies and professional associations enhanced taxpayer education, leading to higher voluntary compliance rates ^[60, 61].

These case insights confirm the framework's applicability across diverse fiscal environments, albeit with adaptations to local institutional and technological contexts.

4.6. Summary of Results

The results underscore three central findings:

- 1. Public–private collaboration enhances tax compliance by leveraging complementary strengths.
- 2. Digital innovations serve as critical enablers that reduce costs and enhance transparency.
- 3. Trust-building mechanisms are essential for sustaining long-term compliance outcomes.

The conceptual framework offers a structured, evidence-based approach to integrating these elements into tax administration reforms, thereby contributing to improved fiscal performance and greater legitimacy of tax systems [62].

5. Discussion

The results presented in Section 4 demonstrate that a conceptual framework integrating public—private collaboration, taxpayer engagement, and digital enablers offers a robust pathway for strengthening tax compliance. This discussion situates the findings within broader theoretical and policy debates, highlights the framework's practical implications, and explores potential challenges and limitations.

5.1. Theoretical Implications

The proposed framework advances tax compliance theory by integrating multiple perspectives. Traditional deterrence models emphasize enforcement as the primary driver of compliance. While these remain relevant, especially in low-capacity states, the findings affirm that deterrence alone cannot sustain compliance. By incorporating behavioral economics and institutional theory, the framework highlights that perceptions of fairness, legitimacy, and trust are equally critical [63, 64, 65].

The inclusion of collaborative governance theory also extends existing compliance models. Rather than conceptualizing tax compliance as a unidirectional state—citizen relationship, the framework positions compliance as a multi-actor process involving public institutions, private actors, and taxpayers. This shift reframes tax compliance as a co-produced outcome, aligning with broader governance trends toward networked policymaking [66, 67].

Digital transformation further enriches theoretical debates by demonstrating how technology can alter compliance dynamics. For instance, data-sharing agreements between tax authorities and private firms introduce new mechanisms of enforcement and trust-building that traditional models fail to capture. By embedding digital enablers into the framework, this study aligns tax compliance theory with contemporary technological realities.

5.2. Practical Implications for Revenue Agencies

The framework offers several actionable insights for revenue agencies seeking to improve compliance outcomes. First, partnerships with private actors can reduce operational costs and expand administrative capacity. For example, outsourcing service delivery functions such as taxpayer education and digital filing systems allows agencies to focus on oversight and enforcement [68, 69].

Second, leveraging private-sector innovation can enhance taxpayer convenience and reduce compliance burdens. Integrating mobile money platforms and fintech solutions into tax systems lowers transaction costs and improves accessibility, especially for small businesses and informal sector operators [70,71].

Third, building trust through collaborative engagement with professional associations, civil society, and industry groups fosters voluntary compliance. Trust, once established, reduces the need for costly enforcement and supports a culture of fiscal responsibility.

Finally, digital transformation highlights the importance of revenue agencies acting not only as regulators but also as enablers of innovation. Collaborations with technology providers should be structured to balance efficiency gains with safeguards for data privacy and cybersecurity [72, 73, 74].

5.3. Implications for Private Sector Stakeholders

The framework also underscores the private sector's strategic role in tax compliance. Financial institutions, professional bodies, and technology firms are not merely intermediaries but active participants in shaping compliance environments. For businesses, collaboration with tax authorities offers reputational benefits, improved regulatory certainty, and opportunities to co-design systems that reduce compliance burdens.

Private firms also benefit from more predictable fiscal environments that arise from improved compliance and revenue stability. In contexts where governments face chronic revenue shortfalls, fiscal instability often translates into abrupt tax increases or ad hoc policy changes. Collaborative compliance frameworks mitigate these risks, contributing to greater macroeconomic stability ^[75, 76].

5.4. Challenges and Risks

Despite the promise of collaborative models, several challenges warrant careful consideration.

- Regulatory capture: Close collaboration with private actors' risks creating opportunities for undue influence or preferential treatment. Clear governance structures and transparency mechanisms are necessary to mitigate such risks.
- 2. **Inequality of access**: Smaller firms or marginalized groups may lack the resources to participate effectively in collaborative frameworks, potentially reinforcing existing inequities. Revenue agencies must design inclusive mechanisms to ensure broad participation.
- 3. **Data governance**: Digital collaboration raises pressing concerns about data privacy, cybersecurity, and ownership. Without robust legal and institutional safeguards, taxpayers' trust may be undermined.

 Capacity constraints: Not all revenue agencies have the institutional capacity to manage complex partnerships with private actors. Building institutional capacity is therefore a prerequisite for successful collaboration [77, 78]

5.5. Comparative Insights from Case Studies

Cross-national comparisons suggest that context matters in shaping the success of public-private collaboration in tax compliance. For instance, Rwanda's success in integrating mobile money platforms into tax systems was facilitated by high mobile penetration rates and strong political will. In contrast, countries with low digital infrastructure may struggle to replicate such models without substantial investment [79, 80].

Estonia's digital-first approach underscores the importance of sequencing reforms. Digitalization was preceded by governance reforms that established high levels of trust in public institutions, enabling widespread taxpayer acceptance of digital platforms. By comparison, contexts with low trust may require prioritizing transparency and citizen engagement before digital solutions can achieve their intended impact [81, 82]

These comparative insights reinforce the framework's adaptability while underscoring the need for context-sensitive implementation.

5.6. Contributions to Policy Debates

The framework contributes to ongoing policy debates about how to modernize tax systems in an era of globalization, digitalization, and fiscal pressure. It provides a structured approach to reconciling efficiency and equity by highlighting the complementary roles of deterrence, trust-building, and technological innovation.

In particular, the findings suggest that revenue agencies should move away from siloed strategies toward integrated approaches that combine regulatory authority with collaborative partnerships. This aligns with global policy trends advocating for inclusive governance and multistakeholder participation in public administration [83, 84, 85].

5.7. Future Research Directions

The framework also opens avenues for future research. Empirical testing through pilot projects in different contexts would help assess the framework's practical utility and scalability. Quantitative studies could measure the impact of collaborative models on compliance rates, revenue performance, and taxpayer satisfaction. Comparative research across countries and regions would further illuminate how institutional and cultural contexts mediate the effectiveness of collaboration [86,87].

6. Conclusion

This study set out to develop a conceptual framework for strengthening tax compliance through public–private collaboration. The underlying premise is that compliance cannot be sustainably achieved through enforcement alone; rather, it requires a cooperative architecture that combines the regulatory capacity of public institutions with the efficiency, innovation, and trust-building capabilities of private stakeholders. By integrating behavioral economics, institutional theory, and collaborative governance approaches, the framework emphasizes the co-creation of value in tax administration [88, 89, 90].

The results demonstrate that mutual trust, information sharing, and technological integration are the linchpins of effective collaboration. Public authorities benefit from enhanced legitimacy and increased voluntary compliance when taxpayers perceive the system as fair and transparent. On the other hand, private actors whether businesses, professional associations, or civil society gain predictability and reduced administrative burdens when compliance mechanisms are streamlined and participatory. Together, these outcomes create a reinforcing cycle that enhances overall compliance rates while lowering the costs of enforcement.

The literature has shown that countries that adopt cooperative compliance models tend to record higher revenue performance and reduced incidence of tax evasion. Empirical evidence highlights that trust-based approaches outperform coercive strategies in the long term. Our framework contributes to this discussion by identifying practical mechanisms such as joint compliance platforms, shared digital infrastructure, taxpayer education campaigns, and codesigned incentive schemes that operationalize public—private collaboration [91, 92].

From a methodological standpoint, the framework synthesized insights from multiple disciplines, including economics, governance, sociology, and technology adoption models. This interdisciplinary approach allows for a holistic understanding of the factors shaping compliance behavior and offers a structured pathway for policymakers to implement reforms. Importantly, the results underscore that collaboration must be embedded in institutional design rather than pursued as ad-hoc partnerships [93, 94].

The implications of this research are significant. For policymakers, the framework provides a blueprint for fostering compliance that balances enforcement with engagement. For private sector actors, it highlights the benefits of active participation in tax governance, including enhanced legitimacy, reduced uncertainty, and improved business environments. For researchers, it opens new avenues for empirical testing of collaborative mechanisms, particularly in developing economies where compliance challenges are often more pronounced [95, 96, 97].

Nevertheless, the framework has limitations. While it highlights structural and relational drivers of compliance, contextual factors such as political will, legal frameworks, and socio-economic disparities can influence outcomes. Additionally, technological integration while promising carries risks related to data privacy, digital divides, and governance capacity. Future studies should therefore empirically test the framework across diverse jurisdictions, incorporating longitudinal data to assess the durability of collaborative arrangements [98, 99, 100, 101].

In conclusion, strengthening tax compliance through public—private collaboration requires moving beyond the traditional enforcement-centric paradigm. The conceptual framework developed in this study underscores that compliance is not merely a matter of monitoring and punishment but also of trust, participation, and shared responsibility. If effectively operationalized, this model holds the potential to significantly improve revenue mobilization, foster inclusive development, and enhance the social contract between states and their citizens.

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